

Message Text

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14

ACTION CU-03

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FM AMEMBASSY OSLO

TO SECSTATE WASHDC IMMEDIATE 915

INFO AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY COPENHAGEN

AMEMBASSY HELSINKI

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY STOCKHOLM

AMEMBASSY VIENNA

AMEMBASSY WARSAW

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SUBJ: EUROPEAN YOUTH SECURITY CONFERENCE

REF: (A) STATE 292857 (B) WARSAW 8208

(C) STRAUSS-NYROP TELECON 12/23/75

1. ACCORDING TO NORWEGIAN NATIONAL YOUTH CONCIL

PRESIDENT BERNT BULL, PARTICIPATION IN JANUARY OSLO

PREPARATORY MEETING FOR THE JUNE WARSAW YOUTH CONFERENCE

ON SECURITY WILL BE AS FOLLOWS: FIFTEEN REPRESENTATIVES

EACH FOR EASTERN AND WESTERN EUROPEAN UMBRELLA ORGANIZA-

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TIONS WORLD FEDERATION OF DEMOCRATIC YOUTH (WFDY)

AND COUNCIL OF EUROPEAN NATIONAL YOUTH COMMITTEE (CENYC)
WHO WILL REPRESENT NATIONAL UMBRELLA YOUTH COUNCILS
IN EAST AND WEST EUROPE; FIVE FROM POLAND AS HOST-
COUNTRY; THREE EACH FROM FINLAND AND YUGOSLAVIA WHICH
ARE NOT IN EITHER CENYC OR WFDY AND WHICH HAVE TRA-
DITIONALLY BEEN ACCORDED SPECIAL STATUS AND THREE EACH
FROM 22 "INTERNATIONALS". THE INTERNATIONALS ARE
VERTICAL POLITICAL, RELIGIOUS OR FUNCTIONAL ORGANIZA-
TIONS, SUCH AS INTERNATIONAL UNION OF SOCIALIST YOUTH,
DEMYC (FORMERLY CONSERVATIVE YOUTH INTERNATIONAL),
BOY SCOUTS, ETC. THE MAKEUP OF PREPARATORY CONFERENCE
OF APPROXIMATELY 120 IS THUS A COMPROMISE BETWEEN
HORIZONTAL AND VERTICAL ORGANIZATIONAL STRUCTURE.
IF NORWAY IS DESIGNATED AS DRAFTING COMMITTEE,
NORWEGIANS WILL HAVE PRESIDENT OF PREPARATORY MEETING.
THEY WILL ALSO HAVE ONE REPRESENTATIVE IN CENYC DELE-
GATION AND MAY HAVE ONE REPRESENTATIVE IN ONE OR
MORE OF THE INTERNATIONALS.

2. BULL SAID QUESTIONS OF US PARTICIPATION HAS BEEN
DISCUSSED AND IS DIFFICULT. US ORGANIZATIONS HAVE
REJECTED OBSERVER STATUS. MOST COUNTRIES ARE OPPOSED
TO GIVING ANOTHER COUNTRY SPECIAL STATUS. US DOES
NOT REALLY HAVE A REPRESENTATIVE, ALL-INCLUSIVE
YOUTH COUNCIL LIKE EUROPEAN COUNTRIES. MANY WEST
EUROPEANS OPPOSE US PARTICIPATION IN WARSAW AS A
SEPARATE ENTITY BECAUSE THEY CONSIDER U.S. YOUTH
COUNCIL (USYC) TOO NARROW, BECAUSE IT EXCLUDES MORE
RADICAL YOUTH ORGANIZATIONS, AND ACYPL
UNREPRESENTATIVE, BECAUSE IT IS NOT REALLY AN ORGANIZA-
TION BUT A COLLECTION OF OUTSTANDING INDIVIDUALS.
ACCORDING TO BULL, WEST GERMANS, SWEDES AND OTHERS
WOULD PREFER TO AVOID HAVING US PARTICIPANTS WHO WOULD
BE MORE OUTSPOKEN ABOUT HUMAN RIGHTS QUESTIONS IN EAST
BLOC AND THUS SUBJECT WEST GERMAN, SWEDISH AND OTHER
PARTICIPANTS TO CRITICISM AT HOME. EAST EUROPEANS,
HOWEVER, FAVOR US PARTICIPATION, ACCORDING TO BULL.
NORWAY IS ALSO INTERESTED IN MORE CONTACT WITH US
YOUTH ORGANIZATIONS, BULL SAID, RECALLING HIS OWN
CONVERSATIONS WITH A MEMBER OF US DELEGATION IN GENEVA
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DURING CSCE TALKS.

3. EASIEST WAY FOR US TO WIN ACCEPTANCE OF ITS
PARTICIPATION IN WARSAW CONFERENCE, ACCORDING BULL,
IS FOR "INTERNATIONALS" TO INCLUDE AMERICANS IN THEIR
DELEGATIONS. MANY INTERNATIONALS HAVE AMERICAN MEMBER
ORGANIZATIONS: E.G., BOY SCOUTS, DEMYC AND EVEN IUSY
(LATTER INCLUDES AMERICAN SOCIAL DEMOCRATIC YOUTH,

BUT WOULD PROBABLY NOT CHOOSE TO INCLUDE THEM IN IUSY'S WARSAW DELEGATION BECAUSE OF IDEOLOGICAL DIFFERENCES). ON OTHER HAND, IN VIEW OF EAST EUROPEAN INTEREST, SEPARATE US PARTICIPATION MIGHT BE DECIDED IN CONTEXT OF BROADENING WARSAW CONFERENCE TO INCLUDE ALL CSCE PARTICIPATING STATES, SINCE WARSAW CONFERENCE IS PURSUANT TO THE HELSINKI AGREEMENT. WEST EUROPEANS ARE VERY INTERESTED IN CREATION OF ALL-EUROPEAN YOUTH FUND AND FOUNDATION, SUCH AS NOW EXISTS IN WESTERN EUROPE, AND THIS MIGHT BE EASIER TO OBTAIN IF FUND AND FOUNDATION EXPANDED TO INCLUDE ALL CSCE PARTICIPANTS. WEST EUROPEANS FAVOR SUCH AN INTERNATIONAL FUND BECAUSE THIS MAKES IT DIFFICULT FOR GOVERNMENTS TO CONTROL USE OF FUNDS. NATIONAL FUNDING CAN BE USED BY GOVERNMENTS TO FAVOR PARTICULAR POLITICAL GROUPS OR FORWARD NATIONAL OR POLITICAL OBJECTIVES, BUT IT IS DIFFICULT FOR MANY GOVERNMENTS TO AGREE ON ANY SUCH POLITIES OR DIRECTION, SO YOUTH ORGANIZATIONS ARE FREE TO USE AN INTERNATIONAL FUND FOR THEIR OWN PURPOSES. EAST EUROPEANS, PARTICULARLY SOVIETS, ARE NOT ENTHUSIASTIC ABOUT SUCH A FUND.

4. TIMING, AGENDA AND WORKING METHODS FOR CONFERENCE HAVE ALSO BEEN AT ISSUE. WARSAW CONFERENCE WILL BE LATE IN JUNE. BULL SAID SOVIETS WERE INTERESTED IN VERY LARGE CONFERENCE WHICH WOULD BE UNWIELDY AND WHICH WOULD PERMIT ONLY MASS MEETINGS AND SPEECHES PRAISING HELSINKI. SIZE HAS BEEN RESOLVED BY LIMITING IT TO 1,500 (ABOUT HALF WHAT SOVIETS WANTED). ORGANIZATION IS ALSO IMPORTANT. IN PAST, ORGANIZATIONAL DECISIONS HAVE OFTEN NOT BEEN MADE, WITH RESULT THAT PHYSICAL ARRANGEMENTS AND FACILITIES RATHER THAN POLITICAL DECISION HAVE OFTEN DETERMINED THE TYPE OF CONFERENCE LIMITED OFFICIAL USE

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(I.E., SHORTAGE OF ROOMS AVAILABLE FOR SMALL MEETINGS, ETC.) CENYC PLAN IS TO DIVIDE WARSAW CONFERENCE INTO FOUR MAIN MEETINGS, EACH PREPARING ITS OWN DRAFT, BASED ON RESULTS OF SMALL WORKING GROUPS WITH WORKABLE NUMBER OF PARTICIPANTS. FOUR MAJOR DIVISIONS WOULD BE: (1) GENERAL EVALUATION OF CSCE RESULTS, (2) DISARMAMENT, (3) CSCE'S EFFECT ON OTHER PARTS OF WORLD AND (4) YOUTH CONTACT AND COOPERATION. WESTERN EUROPEANS ARE PARTICULARLY ANXIOUS FOR CHANCE FOR REAL DISCUSSION AND COMMENT ON ENFORCEMENT, FOLLOW UP AND DISARMAMENT. RUMANIANS AGREE AND POLES AND HUNGARIANS LEAN A LITTLE BIT THAT WAY, BUT OTHER EAST EUROPEANS FOLLOW SOVIET LINE.

5. EMBASSY ACTION OFFICER (LABATT AND YOUTH COMMITTEE SECRETARY BOOTH) WAS UNABLE TO REACH BULL BEFORE HOLIDAYS

TO CONVEY INFORMATION PROVIDED IN STRAUSS-NYROP TELECON.
EMBASSY WAS ALSO UNABLE TO REACH AT THIS TIME FORMER
CENYC SECGEN LEONARD LARSEN, NOW PERSONAL
SECRETARY TO NORWAY'S FOREIGN MINISTER. IN A PREVIOUS
CONVERSATION, LARSEN SAID HE WAS NOW MORE REMOVED FROM
DETAILED YOUTH ORGANIZATION PLANNING AND ARRANGEMENTS AND
RECOMMENDED BULL. IMPRESSION CONVEYED BY
BULL WAS THAT US WOULD NOT BE AT PREPARATORY CONFERENCE,
WOULD NOT BE INVITED AS OBSERVER BECAUSE US
ORGANIZATIONS HAD MADE IT CLEAR THEY WOULD NOT ACCEPT
OBSERVER STATUS AND WOULD NOT BE INVITED AS SEPARATE,
ADDITIONAL DELEGATION BECAUSE OF WIDESPREAD
OPPOSITION TO ACCORDING ANOTHER COUNTRY SPECIAL STATUS
IN ADDITION TO FINLAND AND YUGOSLAVIA. EMBASSY WOULD APPRECIATE
GUIDANCE ON WHETHER USYC WILL NOW ACCEPT OBSERVER STATUS
AT OSLO PREPARATORY MEETING OR WHETHER EMBASSY SHOULD
URGE THAT USYC BE INVITED WITH STATUS SIMILAR TO THAT
OF FINNISH AND YUGOSLAV NATIONAL YOUTH COUNCILS?
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